RED WING 2040
COMMUNITY PLAN

So all of Red Wing can thrive.
February 25, 2019
Red Wing 2040 Vision.
So all of Red Wing can thrive.

Acknowledgements:

2019 Mayor and City Council Members
Sean Dowse, Mayor
John Becker
Kim Beise
Evan Brown
Kay Kuhlmann, City Council Administrator

2017-2018 City Council Members
Dan Munson
Ralph Rauterkus

Red Wing 2040 Staff Team
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Short Elliott Hendrickson Inc.

Red Wing 2040 Steering Committee
Kim Beise, City Council member
Sean Dowse, Red Wing mayor
Todd Jasin, Every Hand Joined Executive Director
Mike Melstad, Red Wing Family YMCA Executive Director
Maureen Nelson, United Way Executive Director
Jessica Seide, Goodhue County Healthy Communities Specialist

Red Wing Advisory Planning Commission
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Bonnie Blomquist
Kate Eiynck

Chris Link
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Chris Nelson (term ended 2018)
Samantha Tix Cardell (term ended 2018)
Acknowledgements:

Red Wing Action Teams

Arts and Culture Action Team

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Evan Brown, Red Wing Arts Board & City Council Member
Jane Calhoun, Housing & Redevelopment Commissioner
Sean Dowse Mayor, City of Red Wing
Joan Halgren, Sustainability Commissioner
Robin Wipperling, Goodhue County Historical Society Executive Director
Emily Guida Foos, Red Wing Arts Executive Director
Dan Marrs, Red Wing High School Band Teacher
Jondi Nelson, Community member
Ruth Nerhaugen, Arts Reporter
Helene Olson-Reed, Local Artist

Anna Ostendorf, ArtReach Program Director
Maggie Paynter, Red Wing Arts Board member and local artist
Stephanie Rogers, Anderson Center Director
Dee Safe, Community member
Bonnie Schock, City of Red Wing Sheldon Theatre Executive Director
Gary Stone, Hobgoblin Music Owner
Dan Weimer, Local Artist
Art Kenyon, Local Artist, Anderson Center Advisory Board member
Curt G. Gruh, Red Wing Arts Board member I
Dustin Heckman, Goodhue County Historical Society staff member

The Environment Action Team

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Adam White, Community member
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Acknowledgements:
Red Wing Action Teams (cont’d)

Community Connections and Accessible Government Action Team

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Laura Blair, City of Red Wing Information Technology Director
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Tim Dehmer, Community member
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Linzzee Fernandez, Community member
Elena Flores, Community member
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Anne Jacobson, Republican Eagle editor
Yanelis Jinete, Business owner/non-profit board member
Scott Kochendorfer, City of Red Wing Police Department Training Officer
Sarah Lindner, United Way staff member
Harriette Mathers, Community member
Jessica McGee, City of Red Wing Public Library Director
Grady Nelson, City of Red Wing Business Process Specialist
Andrea Ramberg, Community member
Lucy Richardson, Hispanic Outreach Director
Mark Ryan, Human Rights Commissioner
Ethan Seaberg, County Engineer/Jones Family Foundation and United Way board member
Ann Seymour, League of Women Voters member
Linda Thielbar, League of Women Voters member
Jennie Wendland, Human Rights Commissioner
Jess Whitcomb, Every Hand Joined staff member

Getting Around Action Team (transportation)

David Anderson, Goodhue County Statewide Health Improvement Coordinator
Ken Bjornstad, Former Goodhue County Engineer
Dean Chamberlain, City of Red Wing Engineer
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Bill Gehn, Sustainability Commission member and teacher
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Steve Lawrence, Transportation business owner/Community member
Randy McLaughlin, Sustainability Commissioner
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Dan Munson, Former City Council member
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Emma Onawa, HOPE Coalition staff member
Jay Owens, City of Red Wing Engineer
Amy Repinski, Three Rivers staff member (The Ride)
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Physical and Mental Health Action Team

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Jake Goering, St. Crispin’s Senior Living Director
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Ellen Hutchinson, Red Wing Family YMCA staff member
Melissa Kluesner, School/City clinic provider
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Lavonne Lommel, Community Education Advisory Board member
Julie Malyon, CARE Clinic Director
Marilyn Meinke, Advisory Planning Commissioner
Scott Schauss, Local psychologist
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Mandy Stokes, Elementary Physical Education teacher
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Barbara von Haaren, Community member
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Tom Witt, Mayo Health System-Red Wing staff member
Kim Wojcik, Pier 55 Red Wing Area Seniors Director

Lifelong Learning Action Team

Karsten Anderson, Red Wing School District Superintendent
Leslie Bleskachek, Former MN State College Southeast Assistant Director
Randy Decker, City of Red Wing Library Resource Manager
Arlen Diercks, School Board member
Dorothy Duran, Former MN State College Southeast Director
Janie Farrar, Red Wing School Board member
Brittany Hagen, Red Wing Family YMCA staff member
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Heidi Jones, School Board member
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Charley Nelson, Former Every Hand Joined Director
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Michael Wendland, School District teacher
Dawn Wetter, Community Education Director
Jeimmy Yusty-Rojas, School District Hispanic Student Liaison
Larry Lundblad, MN State College Southeast Interim Director
## Acknowledgements:

**Red Wing Action Teams (cont’d)**

### Housing and Neighborhoods Action Team

- Fritz Anderson, Community member
- Lisa Bayley, Former City Council member
- Kim Beise, City Council member
- Dan Bender, Former Red Wing mayor
- Tim Bohmbach, Red Wing Police Department Community Service Officer
- Colleen Clark, Housing and Redevelopment Authority board member
- Jennifer Cook, Housing and Redevelopment Authority staff member
- Jennifer Cox, Housing and Redevelopment Authority staff member
- Carol Duff, Charter Commission member
- Dick Eick, Community member
- Tracy Gadient, Local Housing Developer
- Leah Hall, Three Rivers Community Action staff
- Steve Setzer, HRA Housing Trust member
- Randall Hemmerlin, Housing & Redevelopment Authority Director
- Regan Kilbride
- Julie Martin, Teacher
- JoAnn McNamara, HOPE Coalition - Transitional Housing
- Anthony Nemcek, HRA Housing Trust
- Jack Nordgaard, Homeless Response Team member
- Kim Odman, HRA Employee
- Carol Overland, Community member
- John Parkes, Habitat for Humanity Director
- Frank Peterson, City of Red Wing Building Official
- Melissa Ramberg, Pleasant Ridge Apartments owner
- Patti Robertson, HRA Housing Trust member
- Shirley Scherer, Three Rivers/ Homeless Response Team member
- Char Henn, Pottery Museum Director

### The Economy Action Team

- Ron Allen, Goodhue County Commissioner
- Nina Arneson, Goodhue County Health & Human Services Director
- Arloa Bach, Visitors and Convention Bureau Executive Director
- Audrey Bennett, Prairie Island member/Port Authority Board member
- Patty Brown, Chamber of Commerce Executive Director
- Shari Chorney, City of Red Wing Business Development Manager and Port Authority Staff Liaison
- Aimee Clites, Every Hand Joined staff member
- Steve Gudgell, Mayo Clinic Health System-Red Wing staff member and Port Authority Board member
- Marshall Hallock, City of Red Wing Administrative Business Director
- Kris Kvols, HOPE Coalition Executive Director
- Neela Mollgaard, Red Wing Ignite Executive Director
- Burke Murphy, Community member
- Maureen Nelson, United Way Executive Director
- Andrew Peterson, Local small business owner
- Laura Prink, United Way staff member
- Dan Rogness, City of Red Wing Community Development Director
- Ron Seymour, City of Red Wing Capital Investment Program Coordinator
- Denny Tebbe, Harbor Commission member
- Megan Tsui, Downtown Main Street Executive Director

Also had specific interviews with the leadership teams of Red Wing Shoe Company, 3M Fall Protection, and BIC Graphics throughout summer of 2018.
Public Safety Action Team

Steve Betcher, Former Goodhue County Attorney
Chris Channing, Goodhue County Juvenile Services
Lawrence Clark, Goodhue County Judge
Shannon Draper, City of Red Wing Fire Chief
Linda Flanders, HOPE Coalition staff member
Tony Grosso, City of Red Wing Police Captain, Office of Emergency Management
Dean Hove, City Council member
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Glenn Mattson, Mayo Clinic Health System-Red Wing staff member
Laura McDonough, HOPE Coalition staff member
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Chris Nelson, Advisory Planning Commissioner
Steve O’Keefe, Goodhue County Attorney
Williams Ortiz-Arizmendi, Hispanic Outreach staff member
Roger Pohlman, City of Red Wing Police Chief
Peggy Rehder, Former City Council member
Chris Schrader, Local prosecuting attorney

Parks and Recreation Action Team

Bruce Blair, Park and Permaculture Consultant
Shawn Blaney, City of Red Wing Deputy Director of Building and Grounds
Dave Borgen, Community member and former Community Recreation Director
Janet Brandt, Community member
Debra Gerado Brodie, Community member
Carolyn Hedin, Anderson Center at Tower View board member
Steve Kohn, City of Red Wing Planning Manager
Dave Lewis, Advisory Planning Commissioner
Rick Moskwa, City of Red Wing Public Works Director
Diane Mueller, Community member
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Ron Rosenthal, City of Red Wing Engineering Director
Dustin Schulenberg, Former City Council member
Evelyn Sweasy, Community member
Josh Thygesen, Red Wing Community Recreation Coordinator
Samantha Tix Cardell, Advisory Planning Commissioner
Deanna Voth, Every Hand Joined staff member
Terry Yockey, Horticulturist
Resolution No. 7372

RESOLUTION APPROVING THE RED WING 2040 COMMUNITY PLAN AS THE OFFICIAL COMPREHENSIVE PLAN OF THE CITY OF RED WING

WHEREAS, the City of Red Wing is a municipal corporation organized and existing under the laws of the State of Minnesota; and

WHEREAS, Minnesota Statutes 462.351—462.355 establish the authority and adoption process for Minnesota municipalities to carry on comprehensive planning activities for guiding the future development and improvement of the municipality; and

WHEREAS, the Red Wing City Council approved Resolution No. 5675 on April 9, 2007 that adopted the current City of Red Wing Comprehensive Plan as the City's official Comprehensive Plan; and

WHEREAS, the Red Wing City Council established a Strategic Plan in 2016 that included strategies and actions involving the need to collect data and engage all sectors of the population to measure the current quality of life and then update the city's Comprehensive Plan; and

WHEREAS, the City of Red Wing began a two year process to create a new Comprehensive Plan and more than 2,500 people played a role in the plan, and roughly 200 residents have followed the process from beginning to end as Action Team participants; and

WHEREAS, the Red Wing 2040 Community Plan has been developed around five key principles that have been interwoven throughout the plan: Sustainability, Health, Accessibility, Resiliency, and Equity; and

WHEREAS, the Red Wing 2040 Community Plan is organized around these elements: Overview and Background – includes an introduction and background about the community and the community engagement process that was used to develop the plan; Framework Plans – involving the environment and land use; System Plans – includes utilities; how we get around (transportation) and parks and recreation; Action Plans – includes housing, the economy, arts and culture, physical and mental health, community connections and accessible leadership, public safety, and lifelong learning; and Achieving the Vision – the final implementation chapter; all of these chapters are contained in Chapters 1 – 15 and Appendix A, the Red Wing Transportation Plan; and

WHEREAS, notice has been published, mailed and posted regarding a Public Hearing that was held to consider written and oral public comments about the Draft Red Wing 2040 Community Plan, on February 19, 2019 by the Red Wing Advisory Planning Commission; and

WHEREAS, the Red Wing Advisory Planning Commission conducted a public hearing on said matter on February 19, 2019; and

WHEREAS, on February 19, 2019 the Red Wing Advisory Planning Commission adopted a motion unanimously to recommend approval of the Red Wing 2040 Community Plan, subject to a list of minor amendments that have been incorporated into the Final Draft of the plan; and

WHEREAS, the Red Wing City Council considered said matter at its February 25, 2019 meeting;

NOW THEREFORE BE IT RESOLVED that based on the testimony elicited and information received the City Council does hereby approve the Red Wing 2040 Community Plan, Chapters 1 – 15 and Appendix A, the Red Wing Transportation Plan, as the City's Official Comprehensive Plan, subject to the list of additional amendments as shown in Exhibit A.

Adopted this 25th day of February 2019, by the City Council of the City of Red Wing.

Dean Hove, Council President

ATTEST:

Toni L. Swanson, City Clerk

Presented to the Mayor at 8:37 p.m. on this 25th day of February 2019. Approved this 25th day of February 2019.

Scott M. Dowse, Mayor
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**Framework Plans**

**System Plans**

**Action Plans**

**Achieving the Vision**

ONLINE LIBRARY: [https://www.red-wing.org/red-wing-2040.html](https://www.red-wing.org/red-wing-2040.html)
The Glossary of Terms is primarily intended to help local officials and the public understand terms that are commonly used in the process of making the Community Plan. As in other professional disciplines, many of the terms used in community planning can be technical and specific to a particular field. This glossary of terms is not all inclusive.

**AADT** (annual average daily traffic): a measure used for transportation planning and engineering and it represents the total volume of vehicle traffic on a highway or road for a year divided by 365 days.

**BMPs or Best Management Practices**: a term often used to describe types of stormwater management or water pollution controls. It is one of many different structural or non–structural methods used to treat runoff, including such diverse measures as ponding, street sweeping, filtration through a rain garden and infiltration to a gravel trench.

**Brownfield**: a former development site (usually industrial or commercial) where future use is affected by real or perceived environmental contamination.

**Charrette**: a concentrated or intense period of design or planning in which a diversity of stakeholders attempt to resolve problems and design solutions.

**Complete streets**: a transportation policy and design approach that requires streets to be planned, designed, operated, and maintained to enable safe, convenient and comfortable travel and access for users of all ages and abilities regardless of their mode of transportation. Complete Streets allow for safe travel by those walking, biking, driving vehicles, or riding public transportation (transit/buses).

**Creative placemaking**: generally understood as the use of arts and culture by diverse partners to strategically shape the physical and social character of a place in order to spur economic development, promote enduring social change and improve the physical environment.

**CSAH (County State Aid Highway)**: a network of key highways under the jurisdiction of Minnesota's counties. Counties receive formula-based state money to assist in the construction, improvement, and maintenance of highways included in the state-aid system.

**Green streets**: street design that reduces environmental impacts by reducing impervious surface, managing stormwater, and providing shade. Green streets also offer a variety of design and operational treatments that give greater priority to pedestrian movements and open space by using treatments or design elements that include sidewalks, landscaping, traffic calming, and other pedestrian-oriented features.

**Living streets**: a combination of the complete streets and green streets design philosophies. Living Streets have streetscapes (e.g. wider boulevard area with grass/trees between the driving surface and buildings) that are attractive and inviting to pedestrians and can serve as a social space where people can meet and where children can safely play.

**LOS capacity thresholds**: level of service (LOS) thresholds are commonly used by roadway jurisdictions during the process of qualitatively assessing the operational efficiency or effectiveness of a roadway. In more dense urban areas (Twin Cities) the threshold between acceptable service and unacceptable service occurs at LOS D/E, while in smaller communities such as Red Wing the threshold between acceptable an unacceptable is LOS C/D.

**Mill and overlays**: a street maintenance technique that requires the removal of the top layer of pavement (approximately 2-inches) of a street by the grinding action of a large milling machine. After the top layer is removed, a new layer of bituminous pavement is put in its place.

**Net Tax Capacity (NTC)**: the taxable market value of a property multiplied by its tax classification rate. [http://www.revenue.state.mn.us/local_gov/prop_tax_admin/at_manual/04_12.pdf](http://www.revenue.state.mn.us/local_gov/prop_tax_admin/at_manual/04_12.pdf)

**Pump track**: a type of off–road terrain for cycle sport consisting of a circuit of banked turns and features designed to be ridden completely by riders “pumping” - creating momentum by up and down body movements.

**MnDOT**: Minnesota Department of Transportation – state agency that oversees transportation by all modes including land, water, air rail, walking and bicycling.

**Sharrows**: a shared-lane marking on a roadway used to indicate which part of the road should be used by bicyclists when the roadway is shared with vehicles.

**Zip Line**: a pulley suspended on a cable and mounted on a slope (or change in elevation) to enable a user propelled by gravity to travel from top to the bottom of an incline. In this plan its context is for recreation purposes.